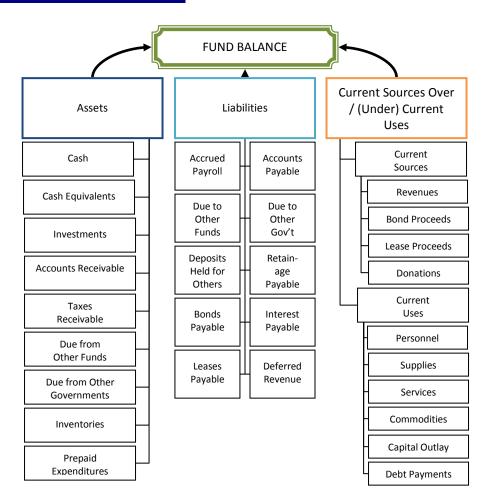
## RECOMMENDED PRACTICE

A strong cash and fund balance can be quantified, but it should also be qualified. Recommended practices set the percentage of an entity's budgets dedicated to reserves as ranging from <u>no less</u> than 5% to 15%. A good cash and fund balance should be identified by what requirements will arise in the following fiscal year. Generally applying the 5% to 15% range to the subsequent year's needs rather than only the current year's budget is considered good standing.

The County's adopted cash and fund balance policy delegates the determination of the amount of adequate balance to maintain to the County Administrator and Finance Director. This policy also states the emergency reserves to be set at no less than 5% of operating expenditures.

The adequate amount of balance to maintain for each district and fund that is required to maintain a balance varies. Factors that are considered include, but not limited to: timing of revenue and expenditures, historical and anticipated trends of revenues and expenditures, and future adequate balance requirements.

## COMPOSITION OF FUND BALANCE



The above flow charts illustrate the composition of fund balance: **Fund Balance** = Assets - Liabilities + Net Current Year's Source [Over / (under)] Current Uses.

|                          | FY2     | 2015 Projected | FY | 2016 Adopted |                 |          |  |
|--------------------------|---------|----------------|----|--------------|-----------------|----------|--|
|                          | Actuals |                |    | Budget       | Difference      | % Change |  |
| General Fund             | \$      | 11,774,639     | \$ | 8,930,502    | \$ (2,844,137)  | -24.2%   |  |
| HURF                     |         | 17,261,339     |    | 3,148,598    | (14,112,741)    | -81.8%   |  |
| Jail District Operations |         | 1,458,186      |    | 346,778      | (1,111,408)     | -76.2%   |  |
| Library District         |         | 5,518,695      |    | 3,307,991    | (2,210,704)     | -40.1%   |  |
| Health District          |         | 1,441,255      |    | 666,503      | (774,752)       | -53.8%   |  |
| Flood Control            |         | 16,420,898     |    | 778,847      | (15,642,051)    | -95.3%   |  |
| Housing                  |         | 894,908        |    | 743,420      | (151,488)       | -16.9%   |  |
| Improvement Districts    |         | 1,082,244      |    | 912,693      | (169,551)       | -15.7%   |  |
| Debt Service             |         | 4,687,953      |    | 4,630,761    | (57,192)        | -1.2%    |  |
| Capital Improvements     |         | 4,709,532      |    | 1,102,770    | (3,606,762)     | -76.6%   |  |
| Other Govt. Funds        |         | 5,468,566      |    | 2,970,633    | (2,497,933)     | -45.7%   |  |
| Internal Service Funds   |         | 6,977,971      |    | 6,678,817    | (299,154)       | -4.3%    |  |
|                          | \$      | 77,696,186     | \$ | 34,218,313   | \$ (43,477,873) | -56.0%   |  |

## **Changes in Fund Balance**

<u>General Fund</u>: The FY2015/2016 budgeted ending fund balance decreases 10.3% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of state funding/cost shifts and increased costs in areas such as the AZ Health Care Cost Containment System, pension plans, health insurance, legal services and compensation.

<u>HURF</u>: The FY2015/2016 budgeted ending fund balance decreases 82.2% (combined Development Services and Public Works) as compared to FY2014/2015 projected actual ending fund balance. This is primarily due to state funding/cost shifts and ongoing projects having reached the stage where spending is anticipated to increase.

<u>Jail District General Operations:</u> The FY2015/2016 budgeted ending fund balance decreases 76.2% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of increased pension and supplies & services costs in areas such as indirect cost and insurance premiums.

<u>Library District</u>: The FY2015/2016 budgeted fund balance decreases 30.9% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of increased compensation and supplies & services costs in areas such as telephone and indirect cost.

<u>Health District</u>: The FY2015/2016 budgeted fund balance decreases 53.8% as compared to FY2014/2015 projected actual ending fund balance. This is primarily due to lower than expected grant revenue and increased costs in areas such as indirect cost and capital outlay.

<u>Flood Control District</u>: The FY2015/2016 budgeted fund balance decreases 95.3% as compared to FY2014/2015 projected actual ending fund balance. This is primarily due to ongoing projects having reached the stage where spending is anticipated to increase.

<u>Housing</u>: The FY2015/2016 budgeted fund balance decreases 16.9% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of increased supplies & services costs in areas such as housing assistance payments.

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## **Changes in Fund Balance- Concluded**

<u>Improvement Districts</u>: The FY2015/2016 budgeted fund balance decreases 15.7% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of projects having reached the stage where expenditures are expected to increase.

<u>Capital Improvements</u>: The FY2015/2016 budgeted fund balance decreases 76.6% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of ongoing projects having reached the stage where spending is anticipated to increase.

Other Governmental Funds: The FY2015/2016 budgeted fund balance decreases 45.7% as compared to FY2014/2015 projected actual ending fund balance. This is primarily the result of state funding/cost shifts and increased costs in approximately 100 funds.

|   | General<br>Fund                        | Highway<br>User<br>Revenue<br>Funds | (  | Jail<br>District<br>General<br>perations | Library<br>District<br>General<br>Operations |    | Health<br>District<br>General<br>perations | lood Control<br>District<br>General<br>Operations | Ge    | ousing<br>eneral<br>erations |
|---|--|-------------------------------------|----|--|--|----|--|---|-------|------------------------------|
| Fund balance 06/30/14 Sources:                          | \$<br>14,656,464                       | \$19,247,469                        | \$ | 609,902                                  | \$7,400,704                                  | \$ | 1,043,941                                  | \$<br>17,059,163                                  | \$1,0 | 010,467                      |
| Revenues Transfers in                                   | 71,408,873<br>18,964                   | 12,539,049                          |    | 3,253,136<br>6,613,040                   | 9,913,591                                    |    | 7,128,960<br>1,408,923                     | 2,673,988   | 3,6   | 662,077                      |
| Total sources   | 71,427,837                             | 12,539,049                          | 1  | 9,866,176                                | 9,913,591                                    | ;  | 8,537,883                                  | 2,673,988   | 3,6   | 662,077                      |
| Uses:<br>Expenditures<br>Transfers out                  | 65,524,288<br>8,785,374                | 14,145,179                          |    | 7,981,317<br>1,036,575                   | 8,371,397<br>3,424,203                       |    | 7,518,544<br>622,025                       | 3,312,253   | 3,7   | 777,636                      |
| Total uses  | 74,309,662                             | 14,145,179                          | 1  | 9,017,892                                | 11,795,600                                   | ;  | 8,140,569                                  | 3,312,253   | 3,7   | 777,636                      |
| Change in fund balance (net)                            | (2,881,825)                            | (1,606,130)                         |    | 848,284                                  | (1,882,009)                                  |    | 397,314                                    | (638,265)   | (1    | 15,559)                      |
| Fund balance 06/30/15                                   | \$<br>11,774,639                       | \$17,641,339                        | \$ | 1,458,186                                | \$5,518,695                                  | \$ | 1,441,255                                  | \$<br>16,420,898                                  | \$ 8  | 394,908                      |
| Budget Fiscal Year 2016: Sources: Revenues              | 75,383,084                             | 11,562,000                          |    | 3,473,425                                | 10,193,913                                   |    | 7,477,101                                  | 3,470,419   | 3,8   | 300,453                      |
| Transfers in  | 162,972                                |                                     |    | 6,720,258                                |  |    | 1,576,952                                  | <br>  |       | -                            |
| Total sources   | 75,546,056                             | 11,562,000                          | 2  | 0,193,683                                | 10,193,913                                   |    | 9,054,053                                  | <br>3,470,419                                     | 3,8   | 300,453                      |
| Uses: Expenditures Transfers out Anticipated reversions | 70,308,922<br>8,407,650<br>(1,958,230) | 26,060,995                          |    | 0,264,916<br>1,040,175<br>-              | 8,543,775<br>3,355,125                       | !  | 9,091,885<br>790,054<br>-                  | 19,110,420  | 3,9   | 954,521<br>-<br>-            |
| Total uses  | <br>76,758,342                         | 26,060,995                          | 2  | 1,305,091                                | 11,898,900                                   |    | 9,881,939                                  | <br>19,110,420                                    | 3,9   | 954,521                      |
| Change in fund balance (net)                            | (1,212,286)                            | (14,498,995)                        | (  | 1,111,408)                               | (1,704,987)                                  |    | (827,886)                                  | (15,640,001)                                      | (1    | 54,068)                      |
| Fund balance 06/30/16                                   | \$<br>10,562,353                       | \$ 3,142,344                        | \$ | 346,778                                  | \$3,813,708                                  | \$ | 613,369                                    | \$<br>780,897                                     | \$ 7  | 740,840                      |

|   | Improvement<br>Districts |                     |    | Debt<br>Service          |    | Capital<br>Improvements |    | Other<br>overnmental<br>Funds | Internal<br>Service<br>Funds | Total<br>All<br>Funds                    |  |
|---|--------------------------|---------------------|----|--------------------------|----|-------------------------|----|-------------------------------|------------------------------|--|--|
| Fund balance 06/30/14 Sources:                          | \$                       | 1,236,688           | \$ | 4,677,216                | \$ | 5,136,996               | \$ | 6,445,316                     | \$ 6,869,926                 | \$85,394,252                             |  |
| Revenues<br>Transfers in                                |                          | 881,208<br>-        |    | 256,957<br>4,882,550     |    | 261,973<br>534,634      |    | 19,493,986<br>780,534         | 15,601,587<br>7,127          | 157,075,385<br>14,245,772                |  |
| Total sources   |                          | 881,208             |    | 5,139,507                |    | 796,607                 |    | 20,274,520                    | 15,608,714                   | 171,321,157                              |  |
| Uses:<br>Expenditures<br>Transfers out                  |                          | 981,706<br>53,946   |    | 5,128,770<br>-           |    | 1,224,071               |    | 20,944,621<br>323,649         | 15,500,669                   | 164,410,451<br>14,245,772                |  |
| Total uses  |                          | 1,035,652           |    | 5,128,770                |    | 1,224,071               |    | 21,268,270                    | 15,500,669                   | 178,656,223                              |  |
| Change in fund balance (net)                            |                          | (154,444)           |    | 10,737                   |    | (427,464)               |    | (993,750)                     | 108,045                      | (7,335,066)                              |  |
| Fund balance 06/30/15                                   | \$                       | 1,082,244           | \$ | 4,687,953                | \$ | 4,709,532               | \$ | 5,451,566                     | \$ 6,977,971                 | \$78,059,186                             |  |
| Budget Fiscal Year 2016: Sources: Revenues Transfers in |                          | 1,102,133           |    | 252,893<br>4,904,220     |    | 1,089,700<br>399,082    |    | 22,197,885<br>664,481         | 17,414,299<br>-              | 167,417,305<br>14,427,965                |  |
| Total sources   |                          | 1,102,133           |    | 5,157,113                |    | 1,488,782               |    | 22,862,366                    | 17,414,299                   | 181,845,270                              |  |
| Uses: Expenditures Transfers out Anticipated reversions |                          | 1,196,684<br>75,000 |    | 5,152,127<br>62,178<br>- |    | 4,833,640<br>261,904    |    | 25,064,725<br>272,907         | 17,713,911<br>162,972        | 211,296,521<br>14,427,965<br>(1,958,230) |  |
| Total uses  |                          | 1,271,684           |    | 5,214,305                |    | 5,095,544               |    | 25,337,632                    | 17,876,883                   | 223,766,256                              |  |
| Change in fund balance (net)                            |                          | (169,551)           |    | (57,192)                 |    | (3,606,762)             |    | (2,475,266)                   | (462,584)                    | (41,920,986)                             |  |
| Fund balance 06/30/16                                   | \$                       | 912,693             | \$ | 4,630,761                | \$ | 1,102,770               | \$ | 2,976,300                     | \$ 6,515,387                 | \$36,138,200                             |  |